

Message Text

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ORIGIN IO-14

INFO OCT-01 ISO-00 AF-10 ARA-16 EA-11 EUR-25 NEA-14 RSC-01

CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07

PA-04 PRS-01 SP-03 SS-20 USIA-15 OIC-04 /170 R

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EA: RMILLER

IO: ROBLAKE

S/S: RWOODS

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P R 050053Z OCT 74

FM SECSTATE WASHDC

TO AMEMBASSY ABIDJAN PRIORITY

AMEMBASSY ABU DHABI PRIORITY

AMEMBASSY ACCRA PRIORITY

AMEMBASSY ADDIS ABABA PRIORITY

AMEMBASSY AMMAN PRIORITY

AMEMBASSY ANKARA PRIORITY

AMEMBASSY ATHENS PRIORITY

AMEMBASSY BEIRUT PRIORITY

AMEMBASSY BLANTYRE PRIORITY

AMEMBASSY BUENOS AIRES PRIORITY

AMEMBASSY CARACAS PRIORITY

AMEMBASSY COLOMBO PRIORITY

AMEMBASSY COPENHAGEN PRIORITY

AMEMBASSY Dacca PRIORITY

AMEMBASSY GABORONE PRIORITY

AMEMBASSY GEORGETOWN PRIORITY

AMEMBASSY HELSINKI PRIORITY

AMEMBASSY ISLAMABAD PRIORITY

AMEMBASSY JIDDA PRIORITY

AMEMBASSY KATHMANDU PRIORITY

AMEMBASSY KIGALI PRIORITY

AMEMBASSY KINGSTON PRIORITY

AMEMBASSY KUWAIT PRIORITY

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AMEMBASSY LAGOS PRIORITY

AMEMBASSY LIMA PRIORITY
AMEMBASSY LISBON PRIORITY
AMEMBASSY MANAMA PRIORITY
AMEMBASSY MBABANE PRIORITY
AMEMBASSY MEXICO PRIORITY
AMEMBASSY MONROVIA PRIORITY
AMEMBASSY MUSCAT PRIORITY
AMEMBASSY NAIROBI PRIORITY
AMEMBASSY NDJAMENA PRIORITY
AMEMBASSY NEW DELHI PRIORITY
AMEMBASSY NICOSIA PRIORITY
AMEMBASSY OSLO PRIORITY
AMEMBASSY PANAMA PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY PORT LOUIS PRIORITY
AMEMBASSY PORT OF SPAIN PRIORITY
AMEMBASSY RANGOON PRIORITY
AMEMBASSY REYKJAVIK PRIORITY
AMEMBASSY STOCKHOLM PRIORITY
AMEMBASSY TEHRAN PRIORITY
AMEMBASSY TUNIS PRIORITY
AMEMBASSY VALLETTA PRIORITY
AMEMBASSY VIENNA PRIORITY
INFO USINT ALGIERS
AMEMBASSY BAMAKO
AMEMBASSY BANGKOK
AMEMBASSY BELGRADE
USMISSION BERLIN
AMEMBASSY BONN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY BUJUMBURA
AMEMBASSY CAIRO
AMEMBASSY CANBERRA
AMEMBASSY CONAKRY
AMEMBASSY COTONOU
AMEMBASSY DAR ES SALAAM
AMEMBASSY KABUL
AMEMBASSY KHARTOUM
AMEMBASSY KUALA LUMPUR
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AMEMBASSY JAKARTA
AMEMBASSY LIBREVILLE
AMEMBASSY LONDON
AMEMBASSY LUSAKA
AMEMBASSY MANILA
AMEMBASSY MOGADISCIO
AMEMBASSY MOSCOW
USLO PEKING

AMEMBASSY PHNOM PENH
AMEMBASSY PRAGUE
AMEMBASSY SANAA
AMEMBASSY SINGAPORE
AMEMBASSY SOFIA
AMEMBASSY TANANARIVE
AMEMBASSY TOKYO
AMEMBASSY TRIPOLI
USMISSION USUN NEW YORK
AMEMBASSY WARSAW
AMEMBASSY WELLINGTON

C O N F I D E N T I A L STATE 220123

E.O. 11652: GDS

TAGS: PORG, XA, XB, XG, XM, SF

SUBJECT: KHMER REPRESENTATION AT 29TH GA

REF: STATE 192437

1. ACTION ADDRESSEES SHOULD AWAIT INSTRUCTIONS TO EXECUTE FROM DEPT BEFORE MAKING APPROACHES REQUESTED PARAS 6 AND 7.

2. DEPT APPRECIATES POSTS' EFFORTS TO DATE ON CAMBODIAN ISSUE AT UN, WHICH WE CONTINUE TO REGARD AS MATTER OF HIGH IMPORTANCE TO US, TO FUTURE OF UN AND TO CAMBODIA. SECRETARY HAS AGAIN ASSURED PRIME MINISTER OF KHMER REPUBLIC THAT DEPT, USUN AND ALL US DIPLOMATIC MISSIONS WILL MAKE ALL-OUT EFFORT ON ITS BEHALF AND AS REQUESTED BY GKR AND ASIAN WORKING GROUP (AWG) IN NEW YORK.

3. AS GA BEGINS TO GAIN MOMENTUM, OUTCOME OF CAMBODIAN ITEM CONTINUES VERY MUCH IN DOUBT, AND WE AGREE WITH GKR AND CONFIDENTIAL

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AWG THAT NEW ROUND OF EFFORTS WILL INCREASE POSSIBILITIES OF SUCCESS. FURTHERMORE, SCENTING POSSIBLE VICTORY, OTHER SIDE COULD MOVE SUDDENLY FOR SHOWDOWN, WHICH MEANS THAT WE MUST MOVE QUICKLY. THIS MORE SO BECAUSE SINCE PREVIOUS ROUND OF DEMARCHES, THERE HAVE BEEN DEVELOPMENTS WHICH COULD RESULT IN OUTCOME MORE SATISFACTORY TO US AND TO GOVERNMENTS OF SOUTHEAST ASIA. AS ANTICIPATED, INDONESIA, MALAYSIA, JAPAN, PHILIPPINES, SINGAPORE, THAILAND, NEW ZEALAND WILL SHORTLY SUBMIT TO UNGA DRAFT RES ON KHMER REPRESENTATION WHICH IS RESULT OF CAREFUL CONSIDERATION AND WORK IN NEW YORK. BELIEVING THAT IT MERITS SUPPORT OF ALL COUNTRIES DESIRING AN END TO CONFLICT IN CAMBODIA, WE HAVE AGREED TO COSPONSOR. ITS INTRODUCTION SHOULD CHANGE PARLIAMENTARY SITUATION FAVORABLY.

4. THERE ARE DIFFICULT PROCEDURAL HURDLES TO BE JUMPED BEFORE WE CAN GET VOTE ON FRIENDLY RESOLUTION. VOTING PRIORITY IS VITALLY IMPORTANT TO EFFORT OF GKR'S FRIENDS. LAST YEAR'S HOSTILE ITEM AND DRAFT RESOLUTION DEFERRED TO 29TH GA, SO HOSTILE RESOLUTION NOW HAS VOTING PRIORITY. TO GAIN PRIORITY COSPONSORS OF FRIENDLY DRAFT RESOLUTION WILL ASK GA PLENARY TO GRANT IT TO THEIR DRAFT. VOTE ON THIS REQUEST MAY WELL DETERMINE OUTCOME OF ISSUE INASMUCH AS VALUE OF FRIENDLY RESOLUTION TO KHMER REPUBLIC WOULD BE SLIGHT UNLESS IT CAME TO VOTE FIRST. WE GIVE YOU FOREGOING CHIEFLY FOR BACKGROUND, FOR OUR EXPERIENCE IS THAT DEMARCHES ON PROCEDURAL MATTERS IN CAPITALS NOT USUALLY VERY PRODUCTIVE. THEREFORE, WHILE SEEKING COMMITMENT TO SUPPORT FRIENDLY RESOLUTION AT THIS TIME WE DESIRE ONLY GENERAL COMMITMENT TO SUPPORT POSSIBLE PROCEDURAL MOTIONS, RESERVING POSSIBILITY OF LATER APPROACHES IN CAPITALS OR MORE LIKELY IN NEW YORK. HOWEVER, FOREGOING INFORMATION MAY BE USEFUL AS PROCEDURAL MATTERS MAY BE DISCUSSED WITH YOU.

5. TEXT OF DRAFT RES FOLLOWS:

QUOTE.

RECOGNIZING THAT THE SITUATION IN CAMBODIA IS OF CONCERN TO ALL MEMBER STATES AND ESPECIALLY TO THE COUNTRIES
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SITUATED CLOSELY TO THE AREA,

BELIEVING THAT THE KHMER PEOPLE THEMSELVES SHOULD BE ALLOWED TO SOLVE THEIR OWN POLITICAL PROBLEMS PEACEFULLY FREE FROM OUTSIDE INTERFERENCE,

BELIEVING ALSO THAT SUCH POLITICAL SETTLEMENT SHOULD BE REACHED BY THE INDIGENOUS PARTIES CONCERNED,

CONSIDERING THAT THE UN SHOULD NOT TAKE ANY ACTION ON THE QUESTION OF REPRESENTATION WHICH MAY PREJUDGE THE DECISION OF THE KHMER PEOPLE THEMSELVES AND WHICH MAY PROLONG THEIR TRAGIC SUFFERING AND LOSS OF LIFE,

1. URGES THE INDIGENOUS PARTIES DIRECTLY CONCERNED TO HOLD TALKS, WITH A VIEW TO ACHIEVING A PEACEFUL SETTLEMENT OF THE CAMBODIAN QUESTION BASED ON RESPECT FOR THE SOVEREIGN RIGHTS OF THE KHMER PEOPLE,

2. REQUESTS THE SECRETARY-GENERAL TO USE HIS GOOD OFFICES IN ORDER TO BRING ABOUT THE TALKS BETWEEN THE PARTIES, AND REPORT TO THE 30TH SESSION OF THE UNITED NATIONS GENERAL

ASSEMBLY,

3. CALLS UPON ALL MEMBER STATES TO RESPECT THE OUTCOME OF THE TALKS, AND DECIDES NOT TO TAKE ANY OTHER ACTION AT THIS SESSION. UNQUOTE.

6. UNLESS OVERRIDING OBJECTIONS PERCEIVED, ACTION ADDRESSEES, WHEN AND ONLY WHEN EXECUTE INSTRUCTIONS RECEIVED, SHOULD APPROACH HOST GOVERNMENTS AT HIGHEST POSSIBLE LEVEL TO MAKE FOLLOWING POINTS:

-- RATHER THAN INTERFERE IN INTERNAL QUESTION OF WHO IS TO REPRESENT KHMER PEOPLE, UN INSTEAD SHOULD ENCOURAGE PEACEFUL, NEGOTIATED SETTLEMENT OF CAMBODIAN PROBLEM; THIS WOULD ACCORD WITH PURPOSES AND PRINCIPLES OF UN CHARTER;

-- NEW DEVELOPMENT HAS OCCURRED WHICH SHOULD CONTRIBUTE TO THIS END AND WHICH HAS COMPLETE AND HIGH-LEVEL US SUPPORT, I.E. DRAFT RES SUBMITTED BY CAMBODIA'S
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NEIGHBORS, JAPAN AND OTHERS (FULL LIST OF COSPONSORS WILL ACCOMPANY INSTRUCTIONS TO EXECUTE) WOULD ENDORSE NEGOTIATED SETTLEMENT.

-- AT CAMBODIAN REQUEST, ITS NEIGHBORS HAVE AGREED TO CO-SPONSOR RESOLUTION. WE EARNESTLY HOPE HOST GOVERNMENT WILL SUPPORT IT FOR REASONS STATED ABOVE, WILL NOT SUPPORT PRO-GRUNK RESOLUTION, AND WILL SUPPORT GKR ON PROCEDURAL MATTERS, SUCH AS REQUEST FOR VOTING PRIORITY FOR FRIENDLY DRAFT RESOLUTION, AS THEY COME UP.

7. FOLLOWING ARGUMENTS WHICH HAVE BEEN INCLUDED IN PREVIOUS INSTRUCTIONS MAY ALSO BE EMPLOYED, WHERE POSTS DEEM USEFUL AND APPROPRIATE:

-- IN US VIEW, KHMER PEOPLE SHOULD BE GIVEN OPPORTUNITY TO RESOLVE THEIR PROBLEMS WITHOUT OUTSIDE INTERFERENCE; UN ACTION TO SEAT GRUNK WOULD BE TANTAMOUNT TO INTERVENTION IN DOMESTIC JURISDICTION OF A STATE;

-- SEATING GRUNK, AN EXILE REGIME, WOULD BE HARMFUL PRECEDENT ENDANGERING VERY STRUCTURE OF UN (TODAY IT INVOLVES CAMBODIA, TOMORROW IT COULD INVOLVE ANY OTHER COUNTRY); IT WOULD ALSO MAKE NEGOTIATED SETTLEMENT MORE UNLIKELY, THUS PROLONGING CAMBODIAN CONFLICT;

-- KHMER REPUBLIC, ON JULY 9, OFFERED TO BEGIN NEGOTIATIONS WITHOUT ANY PRECONDITIONS AND WITH ANY REPRESENTATIVE OF KHMER "ON THE OTHER SIDE"; WE WELCOME THIS OFFER,

AS SHOULD ALL NATIONS DESIROUS OF PEACE IN THAT COUNTRY.

8. AFTER RECEIVING INSTRUCTIONS TO GO AHEAD AND BEFORE MAKING APPROACHES REQUESTED PARA 6, ACTION ADDRESSEES MAY BE ASKED TO CONSULT WITH MISSIONS OF GKR, JAPAN, THAILAND OR OTHER AWG MEMBERS TO DETERMINE WHETHER YOUR DEMARCHES SHOULD PRECEDE OR FOLLOW THEIRS.

9. REPORT RESULTS YOUR APPROACHES BY PRIORITY CABLE TO DEPT, INFO USUN, PHNOM PENH AND TOKYO.

10. INFO ADDRESSEES SHOULD TAKE NO INITIATIVE UNLESS AND CONFIDENTIAL

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UNTIL INSTRUCTED BUT MAY USE FOREGOING ON IF-ASKED BASIS.

11. FRENCH AND SPANISH TRANSLATIONS OF FRIENDLY DRAFT RES WILL FOLLOW SHORTLY. KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN POLICY POSITION, OPPOSITION TO ADMISSION, COMMUNIST FRONT ORGANIZATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 05 OCT 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE220123
Document Source: CORE
Document Unique ID: 00
Drafter: CWSCHALLER:BKM
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740282-0537
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741069/aaaacgsi.tel
Line Count: 299
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: STATE 192437
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 20 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <20 MAR 2002 by martinml>; APPROVED <21 MAY 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: KHMER REPRESENTATION AT 29TH GA
TAGS: PORG, XA, XB, XG, XM, SF, CB, UN
To: ABIDJAN MULTIPLE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005